INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD APRIL 1, 2015 THROUGH MARCH 31, 2016

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City of Woodburn

Officials

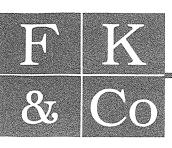
(Before January 2016)

Name	<u>Title</u>	Term Expires
Randy Wright	Mayor	Jan 2016
Vickie Brown	Council Member	Jan 2018
Joy Durham	Council Member	Jan 2018
Teresa Wright	Council Member	Jan 2018
Gary Kent	Council Member	Jan 2016
Tim Pollard	Council Member	Jan 2016
Jodi Carson	City Clerk	Indefinite
Andrew Johnson	Attorney	Indefinite

(After January 2016)

Name	<u>Title</u>	Term Expires
Randy Wright	Mayor	Jan 2018
Vickie Brown	Council Member	Jan 2018
Joy Durham	Council Member	Jan 2018
Teresa Wright	Council Member	Jan 2018
Gary Kent	Council Member	Jan 2020
Dave Reynolds	Council Member	Jan 2020
Jodi Carson	City Clerk	Indefinite
Andrew Johnson	Attorney	Indefinite

City of Woodburn



FALLER, KINCHELOE & CO, PLC

Certified Public Accountants

Independent Accountant's Report on Applying Agreed-Upon Procedures

To the Honorable Mayor and Members of City Council:

We have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of Woodburn for the period April 1, 2015 through March 31, 2016. The City of Woodburn's management, which agreed to the performance of the procedures performed, is responsible for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We reviewed surety bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.

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- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2015 Annual Financial Report (AFR) to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed investments to determine compliance with Chapter 12B of the Code of Iowa.
- 8. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.
- 9. We reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 10. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.
- 11. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 12. We reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 13. We reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 14. We reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

These agreed upon procedures do not constitute an audit of financial statements or any part thereof, the objective of which is the expression of an opinion on the financial statements or a part thereof. Had we performed additional procedures, or had we performed an audit of the City of Woodburn, additional matters might have come to our attention that would have been reported to you.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Woodburn and other parties to whom the City of Woodburn may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Woodburn during the course of our agreed-upon procedures. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

milley & Co, PLC

Faller, Kincheloe & Co, PLC

Des Moines, Iowa August 8, 2016 Detailed Recommendations

DETAILED RECOMMENDATIONS

For the period April 1, 2015 through March 31, 2016

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Generally, one individual has control over each of the following areas for the City:
 - 1. Cash handling, reconciling and recording.
 - 2. Investing recordkeeping, investing, custody or investments and reconciling earnings.
 - 3. Receipts opening mail, collecting, depositing, journalizing, reconciling and posting.
 - 4. Disbursements purchasing, invoice processing, check writing, mailing, reconciling and recording.
 - 5. Payroll recordkeeping, preparation and distribution.
 - 6. Financial reporting preparing and reconciling.
 - 7. Journal entries preparing and journalizing.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be evidenced by the signature or initials of the reviewer and the date of the review.

- (B) Monthly Clerk's Report The Monthly Clerk's Report presented to the City Council for approval does not contain beginning and ending fund balances for each fund.
 - <u>Recommendation</u> The beginning and ending fund balances should be included in the monthly reports presented to the City Council for approval.
- (C) <u>Deposits and Investments</u> The City has not adopted an official investment policy as required by Chapter 12B.10B of the Code of Iowa. In addition, a resolution naming official depositories has not been adopted by the City Council as required by Chapter 12C.2 of the Code of Iowa.

Recommendation – The City should adopt a written investment policy which complies with the provisions of Chapter 12B.10B of the Code of Iowa. The City Council, by resolution, should approve amounts sufficient to cover anticipated balances at all approved depositories as required by Chapter 12C.2 of the Code of Iowa.

DETAILED RECOMMENDATIONS

For the period April 1, 2015 through March 31, 2016

- (D) <u>Electronic Check Retention</u> Chapter 554D.114 of the Code of Iowa allows the City to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The City does not receive an image of the back of each cancelled check.
 - Recommendation The City should obtain and retain images of both the front and back of cancelled checks as required by Chapter 554D.114 of the Code of Iowa.
- (E) <u>Certified Budget</u> Disbursements during the year ended June 30, 2015 exceeded the amounts budgeted in the public safety and public works functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

The City's long-term debt was not included on the long term debt schedule on the City's budget, as required.

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget. Also, the City's long term debt should be included on the long term debt schedule on the City's budget.

- (F) <u>City Council Minutes</u> The following were identified:
 - Chapter 372.13(6) of the Code of Iowa requires minutes of all City Council proceedings be published within fifteen days of the meeting. Minutes for the meetings tested were not published within fifteen days.
 - Chapter 372.13(6) of the Code of Iowa requires the City to include total disbursements from each city fund be published in the newspaper. Total disbursements from each city fund were not published.

<u>Recommendation</u> – The City should comply with the Code of Iowa and publish City Council minutes within fifteen days and publish total disbursements from each city fund, as required.

DETAILED RECOMMENDATIONS

For the period April 1, 2015 through March 31, 2016

- (G) Annual Financial Report Chapter 384.22 of the Code of Iowa requires the City's Annual Financial Report contain a "summary for the preceding fiscal year of all collections and receipts, all accounts due the city, and all expenditures..." The City's Annual Financial Report reported receipts, disbursements and fund balances which do not agree to the City's records.
 - <u>Recommendation</u> The City should ensure future Annual Financial Reports agree to the City's records.
- (H) <u>City Financial Management Information</u> The City does not maintain its accounting system in a format to facilitate fund accounting required for governmental accounting and financial reporting. Fund accounting is required as a means for the City to demonstrate compliance with legal requirements pertaining to the various funding sources of the City, including property tax levied for specific purposes, road use tax and bond, note and loan proceeds. In addition, accounting records are not kept in relation to the fire department account savings monies.
 - <u>Recommendation</u> The City should review the current financial accounting system and establish procedures to require and ensure records are maintained to facilitate fund accounting required for governmental accounting and financial reporting. In addition, accounting records should be kept on all City monies, including the fire department account savings monies.
- (I) <u>Transfers</u> The City transferred money from the General Fund to the Special Revenue, Road Use Tax Fund during the year. However, this transfer was not documented as approved by the City Council.
 - <u>Recommendation</u> The City Council should approve all fund transfers prior to the actual transfer and document approval and amount(s) as part of the minutes record.
- (J) <u>Payroll</u> The City Clerk's salary was not documented in the City Council minutes. Instead the City Council minutes indicated that the City Clerk received a raise.
 - <u>Recommendation</u> Salaries of employees should be documented in the City Council minutes.

DETAILED RECOMMENDATIONS

For the period April 1, 2015 through March 31, 2016

(K) <u>Separately Maintained Records</u> – The Woodburn EMS and the Woodburn Legion/Fire maintain bank accounts for activity separate from the City Clerk's accounting records. The transactions and the resulting balances were not included in the City's accounting records and were not included in the City's annual budget, monthly financial reports or Annual Financial Reports.

Recommendation – Chapter 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose." For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's accounting records and reported to the City Council on a monthly basis.